



# BUDGET FY 2025/26





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# FY 2025/26 Budget Executive Summary

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# FY 2025/26 Budget Executive Summary

#### Mission

The Western Riverside County Regional Conservation Authority (RCA) formed in 2004 as a joint powers authority to achieve one of America's most ambitious environmental efforts, the Western Riverside County Multiple Species Habitat Conservation Plan (MSHCP or Plan). The MSHCP is a comprehensive, multi-jurisdictional habitat conservation plan focusing on the permanent conservation of 500,000 acres and the protection of 146 covered species, including 33 that are currently listed as threatened or endangered. The 500,000-acre reserve is comprised of 347,000 acres of Public/Quasi-Public (PQP) lands and 153,000 acres of Additional Reserve Lands (ARL). RCA completed the PQP lands at the inception of the Plan and will assemble the ARL acres over the land acquisition period of the permits.

The MSHCP was developed in response to the need for future growth opportunities in western Riverside County while addressing the requirements of the state of California (State) and federal Endangered Species Acts. Working in partnership, local, state, and federal leaders developed the MSHCP under the authority of the California Natural Communities Conservation Planning Act of 2001 and Section 10 of the federal Endangered Species Act of 1973. The MSHCP streamlines environmental permitting processes by allowing the participating jurisdictions to authorize "take" of plant and wildlife species identified within the Plan area. Accordingly, under permits for critical wildlife areas, the MSHCP has expedited construction of numerous major freeway and road improvements in Riverside County, while reducing project costs. At the same time, MSHCP implementation provides a coordinated MSHCP conservation area and implementation program to preserve biological diversity and maintain the region's quality of life.

Under the authority of the RCA Joint Exercise of Powers Agreement (JPA) and the MSHCP Implementing Agreement (IA), RCA oversees and administers the MSHCP in support of its Member Agencies, which include the 18 western cities and the County of Riverside (County). Other local, regional, state, and federal partner agencies work together with the RCA to ensure the protection of the 146 species covered by the MSHCP. In accordance with the MSHCP, RCA's core responsibilities consist of:

- Habitat acquisition;
- Reserve management and monitoring; and
- Program administration.

As the nation's largest habitat conservation plan, the MSHCP strengthens the sustainability and quality of life in western Riverside County by nurturing economic development opportunities, alleviating traffic congestion, protecting natural resources, and improving air quality.

#### Introduction

In November 2020, RCA and the Riverside County Transportation Commission (RCTC) entered into an Implementation and Management Services Agreement (Management Agreement) effective January 1, 2021. Under the Management Agreement, RCTC administers, coordinates, and supervises the activities of RCA as set forth in the JPA and acts for RCA in accomplishing its mission. Prior to January 1, 2021, the County served as RCA's managing agency.

The RCA budget for FY 2025/26 is presented to the Board of Directors (Board) and the citizens of western Riverside County. The budget outlines the habitat acquisition, reserve management and monitoring, program administration, and endowment activities RCA plans to undertake during the year. Source and use appropriations along with fund balance projections are included to fund these tasks and provide an indicator of the estimated financial condition. This document serves as RCA's monetary guideline for the fiscal year. To provide the reader with a better understanding of RCA's operations and activities, staff has included descriptive information regarding each function in this Executive Summary.

The local, regional, state, and federal economies continue to recover from recent inflationary pressures. While the local economy is strong, it is uncertain what impact geopolitical uncertainties will have. As such, RCA remains conservative in its revenue projections. This budget is presented based on the best available economic information. The Board and staff will continuously monitor, assess, and adjust the budgeted revenues and expenditures as necessary during the fiscal year.

# **Budget Policies**

RCA maintains budget policies that promote fiduciary responsibility and organizational excellence.

|                                       | ENDOWMENT  |
|---------------------------------------|--|
| Endowment Funding                     | Fifteen percent of local development mitigation fees (LDMF) collected will be allocated to the endowment for future preservation in alignment with the Recommended Fee Level – 15 Year Extension (Table 28) in the 2020 Nexus Study adopted by the Board in December 2020. Ten percent of Participating Special Entities (PSE) revenue will be allocated to the endowment for future preservation.   |
|                                       | HABITAT ACQUISITION  |
| Non-Development HANS<br>Funding Level | The MSHCP allows property owners who do not intend to file a development application to submit their properties for evaluation and possible acquisition under the Habitat Evaluation and Acquisition Negotiation Strategy (HANS) process. Section 6.1.1 of the MSHCP requires separate accounting and a priority list be established for properties that fall within this category. Land Acquisition Policy 1.13 requires that the level of funding to be set aside for the purchase of Non-Development HANS properties be reviewed annually and set by the Board. The percentage set aside has varied between 1 percent to 5 percent. Since inception, RCA has set aside approximately \$10.5 million in LDMF revenues and interest in the Non-Development HANS fund. RCA has acquired 14 properties totaling 2,086 acres eligible for this program for about \$7.4 million in costs. RCA has a balance of approximately \$2.2 million in the fund for eligible properties. There are currently three properties on the list, and staff is in the process of negotiating various other Non-Development HANS properties. Five percent of LDMF collected in FY 2025/26 will be allocated for acquisition of Non-Development HANS lands. |
|                                       | PROGRAM ADMINISTRATION   |
| Economic Stability Policy             | A minimum cash level of \$9 million will be maintained to continue operations for at least 18 months in accordance with Resolution No. 10-005 adopted by the Board in June 2010. If the balance declines below the minimum level, RCA will curtail new RCA-funded land acquisitions for that fiscal year until the minimum cash balance is restored. Multi-year purchase and sale agreements for which RCA is obligated to fund are exempt from the policy. RCA will continue to accept land donations, pursue opportunities for grant funding, and continue to negotiate purchases and sale agreements with closing dates extended to a future fiscal year in which the cash flow can adequately fund the purchase while preserving the minimum cash balance.   |
| Funding Allocations                   | LDMF revenues will be allocated to program needs related to habitat acquisition, reserve management and monitoring, program administration, and endowment funding in accordance with the 2020 Nexus Study. Costs will be charged to the appropriate program, and LDMF revenues will be used to the extent that other funding sources are not sufficient to fund these programs.  |
| Fund Balance Policy                   | The general fund should have a minimum unrestricted fund balance of 100 percent of the next fiscal year's general fund annual budgeted operating expenditures in accordance with Resolution No. 2016-010. This target amount has been established to provide a reasonable level of assurance that the RCA's day-to-day operations will be able to continue even if circumstances occur where revenues are insufficient to cover expenditures.  |

| RCTC | Deposit |
|------|---------|
|      |         |

RCTC provides staffing and facilitates payments for RCA services not provided by the County. Therefore, RCA must maintain an adequate deposit with RCTC to allow for these payments by RCTC before reimbursement occurs. The amount of the deposit will be reviewed and increased as needed to maintain an amount equal to two anticipated monthly invoices in the upcoming year.

# **Budget Goals and Objectives**

To meet the RCA Board's expectations related to its approval of the RCTC Management Agreement, the FY 2025/26 budget remains focused on three key priorities:

| SUSTAINABILITY OF THE MSH | CP   |
|---------------------------|--|
| Funding                   | RCA will work with Member Agencies to ensure the collection of fees to support RCA core functions, as well as seeking other opportunities for funding. |
| Grants                    | RCA will focus on seeking and retaining state and federal grant funding to support habitat acquisition while complying with grant requirements.        |
| Reserve Management        | RCA will focus on managing and monitoring its reserve lands to meet the objectives stated in the MSHCP.  |
| Fiscal Prudence           | Maintain necessary cash and fund balance ensuring ongoing operations will continue in the event of an economic downturn.                               |

| ORGANIZATIONAL EXC | ELLENCE  |
|--------------------|--|
| Management         | RCA will operate in an efficient, professional, consistent, and productive manner under the management of RCTC.  |
|                    |  |
| PARTNERSHIPS       |  |
| Communication      | RCA will strengthen communications to stakeholders, members of the public, and elected officials to be transparent about RCA's conservation efforts, funding, and collaboration opportunities. |

# **Budget Overview**

Riverside County, along with the state and federal economies, continue to recover from the recent high levels of inflation. Lingering challenges impacting RCA include the high cost of land in the region and geopolitical uncertainties which may impact certain funding sources. Due to the current economic conditions, fiscal prudence was the guiding light behind budget development for FY 2025/26.

The challenges and uncertainties outlined above support a conservative downward adjustment in projected FY 2025/26 LDMF collections from anticipated FY 2024/25 collections despite an automatic annual LDMF adjustment in accordance with the Member Agency ordinances, resolutions, and the MSHCP Mitigation Fee Implementation Manual effective the start of the fiscal year.

If revenues or expenditures appear to be trending higher in FY 2025/26, staff will propose adjustments to the budget projections for Board approval, as necessary

The tables in this Executive Summary include actual amounts for FY 2023/24, the amended FY 2024/25 budget, projected year-end amounts for FY 2024/25, and the budget for FY 2025/26. The amended FY 2024/25 budget represents the sum of the Board adopted budget, Board approved budgetary adjustments, and an appropriation transfer. A summary of the approved adjustments is included below.

• In the second quarter, RCA amended the FY 2024/25 budget to increase appropriation for land to purchase one property offset by corresponding state grant revenue, a contribution from RCTC, and a projected increase in local development mitigation fees. RCA has been awarded state 30 X 30 initiative funding for a portion of this purchase. When increasing the projected LDMF revenue a budget adjustment to increase fee revenue in the endowments fund was also processed.

- In the third quarter, staff processed an appropriation transfer to increase appropriations for other charges and lower the appropriation for supplies and services in the reserve management and monitoring budget. Assessments increased over the budgeted amount this year related to recently purchased properties being newly assessed.
- RCA staff are waiting on asset valuations for recently donated properties. If the total current appropriations are not enough to record the donations, a budget adjustment will be brought to the Board.

Projections for FY 2024/25 sources and uses are provided as both a look forward for the current fiscal year and as a comparison point in developing the FY 2025/26 sources and uses.

#### <u>Sources</u>

Sources are comprised of revenues and operating transfers in. Total sources (Table 1) are budgeted at \$53,651,700, a decrease of 23% from FY 2024/25 projected sources.

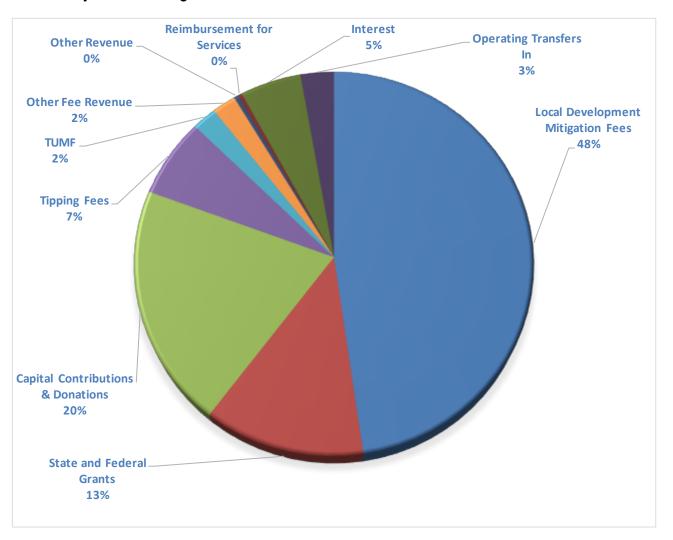
Table 1 – Sources FY 2025-2026

|                                |                | FY2025           |      |                |               |                 |            |
|--------------------------------|----------------|------------------|------|----------------|---------------|-----------------|------------|
|                                |                | Amended          | FY 2 | 2025 Projected |               |                 | Percentage |
|                                | FY2024 Actuals | Budget           |      | Actuals        | FY2026 Budget | Dollar Change*  | Change*    |
| Local Development Mitigation   | \$ 35,316,274  | \$<br>25,600,000 | \$   | 30,000,000     | \$ 25,600,000 | \$ (4,400,000)  | -15%       |
| State and Federal Grants       | 27,390,945     | 39,580,000       |      | 21,244,100     | 6,788,000     | (14,456,100)    | -68%       |
| Capital Contributions & Donati | 9,618,789      | 7,028,500        |      | 7,557,000      | 10,856,500    | 3,299,500       | 44%        |
| Tipping Fees                   | 3,612,874      | 3,500,000        |      | 3,617,000      | 3,600,000     | (17,000)        | 0%         |
| TUMF                           | 1,276,820      | 1,000,000        |      | 1,040,000      | 1,100,000     | 60,000          | 6%         |
| Other Fee Revenue              | 1,401,894      | 910,000          |      | 1,257,500      | 1,075,000     | (182,500)       | -15%       |
| Other Revenue                  | 396,723        | 155,900          |      | 360,300        | 181,300       | (179,000)       | -50%       |
| Reimbursement for Services     | 324,386        | 203,500          |      | 191,600        | 197,100       | 5,500           | 3%         |
| Interest                       | 5,278,293      | 1,652,000        |      | 3,095,700      | 2,750,600     | (345,100)       | -11%       |
| Operating Transfers In         | 1,015,000      | 2,271,900        |      | 900,000        | 1,503,200     | 603,200         | 67%        |
| Total                          | \$ 85,631,998  | \$<br>81,901,800 | \$   | 69,263,200     | \$ 53,651,700 | \$ (15,611,500) | -23%       |

<sup>\*</sup>Dollar and percentage change are between the FY 2025/26 budget and the FY 2024/25 projected sources.

RCA's sources for FY 2025/26 are illustrated in Chart 1.

Chart 1 - Major Sources Categories FY 2025-2026



**Local development mitigation fees** are RCA's primary revenue source. The LDMF is required to be imposed and calculated, collected, and remitted by the Member Agencies to RCA in accordance with their obligations under the MSHCP. Since FY 2012/13, fluctuations have existed in residential and commercial development and related building permits. FY 2020/21 experienced an increase in fee collections not seen since prior to the Great Recession. Due to continued uncertainties related to the current economic climate, the budget for LDMF revenues for FY 2025/26 is \$25,600,000, a 15% decrease compared to the FY 2024/25 projected revenues, but the same as the FY 2024/25 amended budget. In July 2025, Member Agencies will again implement an automatic annual LDMF adjustment in accordance with the Member Agency ordinances, resolutions, and the MSHCP Mitigation Fee Implementation Manual. In FY 2025/26, 15% of the LDMF revenues will be placed in an endowment fund for use for reserve management and monitoring and program administration after the completion of the land acquisition period. This is in accordance with the 2020 Nexus Study.

Staff projects that FY 2024/25 LDMF revenues will reach \$30,000,000, a 15% decrease from the FY 2023/24 actual LDMF revenues of \$35,316,274.

**State and federal grants** represent 13% of total revenues for FY 2025/26; such grants for habitat acquisition vary annually based on availability, amount, term, and eligible costs. Some grants require matching funds. Grants and contributions for FY 2025/26 are \$6,788,000, a 68% decrease from the FY 2024/25 projected grants revenue. Funding is anticipated from two grants:

\$5,288,000 from Federal non-traditional Section 6 funding which includes a state match; and

• \$1,500,000 from a cooperative agreement with Caltrans to purchase arroyo toad inhabited properties.

Staff is actively pursuing other grant opportunities including federal non-traditional Section 6 grants, funding from the California Natural Resources Agency related to the Governor's 30x30 initiative, and other funding opportunities through the Wildlife Conservation Board. If successful, staff will return to the Board with budget adjustments as needed when other grant opportunities are secured.

**Capital contributions and donations** arise from the donation of lands to the RCA. RCA works with multiple private developers and individuals to accept various reserve land donations. For FY 2025/26, RCA anticipates receiving approximately 492 acres of ARL with an estimated value of nearly \$10,856,500 as capital contributions and donations.

**Tipping fees** are contributed to the RCA by the County on out-of-county waste tonnage collected at County landfills. For FY 2025/26, tipping fees for an estimated 2.13 million out-of-county waste tonnage are \$3,200,000. A set amount of \$400,000 is also contributed from in-county tonnage for a total budget amount of \$3,600,000. Together, tipping fees are anticipated to be nearly the same as FY 2024/25 projected revenues.

**Transportation Uniform Mitigation Fee (TUMF)** revenues are based on an amended Memorandum of Understanding (MOU) with the Western Riverside Council of Governments (WRCOG). RCA receives 1.47% of TUMF assessments on new residential and commercial development in western Riverside County. RCA estimates FY 2025/26 TUMF fees at \$1,100,000 an approximately 10% increase compared to FY 2024/25 amended budget, and 6% increase compared to FY 2024/25 projected TUMF revenues.

**Other fee revenue** relates to governmental civic and infrastructure mitigation contributions and PSE contributions that need take coverage for their projects. Revenues from these sources are traditionally hard to predict. Most of the budget of \$1,075,000 is related to Riverside County Flood Control and Water Conservation District projects. The FY 2025/26 budget is an 18% increase compared to FY 2024/25 amended budget, and 15% decrease compared to FY 2024/25 projected revenues.

**Other revenue** of \$181,300 includes rental income and deposit agreements completed on reserve lands.

**Reimbursement for services** of \$197,100 represents less than 1% of total budgeted revenues and relates to reimbursements for work on joint project reviews as well as reimbursements developers for specific projects.

**Interest** revenues from the County pool of \$2,750,600 reflects a conservative investment yield of 3% as the actual yield was almost 4% in February 2025. Interest revenue comprises approximately 5% of total budget sources and exceeds the FY 2024/25 amended budget by 67%. The FY 2024/25 amended budget was based on a 2% investment yield.

**Operating transfers in** of \$1,503,200 consist of LDMF revenues received in the capital projects fund (i.e. habitat acquisition) and transferred into the general fund to fund program administration and reserve management and monitoring. The 2020 Nexus Study permits the use of LDMF revenues to fund all RCA functions including monitoring. The operating transfers in are directly offset by the operating transfers out in the capital projects fund.

#### Uses

Uses consist of expenditures and operating transfers out. Total uses (Table 2) for RCA's programs are budgeted at \$75,857,900, an increase of 27% from FY 2024/25 projected uses and an 7% decrease from the FY 2024/25 amended budget.

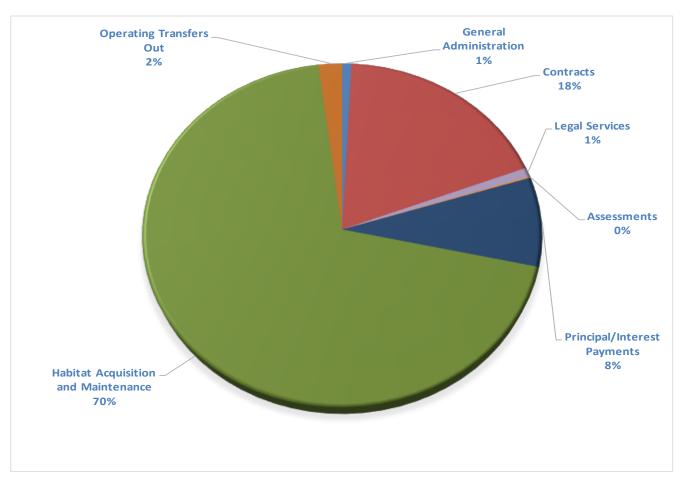
Table 2 – Uses FY 2025-2026

|                                |      |             | FY2025           |    |                |    |              |    |              |            |
|--------------------------------|------|-------------|------------------|----|----------------|----|--------------|----|--------------|------------|
|                                |      |             | Amended          | FY | 2025 Projected |    |              |    |              | Percentage |
|                                | FY20 | 24 Actuals  | Budget           |    | Actuals        | FY | ′2026 Budget | Do | llar Change* | Change*    |
| General Administration         | \$   | 405,165     | \$<br>493,600    | \$ | 465,300        | \$ | 570,700      | \$ | 105,400      | 23%        |
| Contracts                      |      | 8,903,396   | 14,295,500       |    | 10,678,400     |    | 13,917,800   |    | 3,239,400    | 30%        |
| Legal Services                 |      | 232,065     | 650,000          |    | 296,500        |    | 650,000      |    | 353,500      | 119%       |
| Refunds                        |      | -           | 70,100           |    | -              |    | -            |    | -            | 0%         |
| Rent/Lease Building            |      | 211,293     | 217,000          |    | 211,500        |    | -            |    | (211,500)    | -100%      |
| Principal Payment              |      | -           | 5,825,450        |    | 5,825,450      |    | 5,956,500    |    | 131,050      | 2%         |
| Interest Payment               |      | -           | 542,250          |    | 542,250        |    | 411,200      |    | (131,050)    | -24%       |
| Assessments and Fees           |      | 73,037      | 86,500           |    | 86,500         |    | 90,000       |    | 3,500        | 4%         |
| Habitat Acquisition and Mainte |      | 90,498,315  | 57,214,500       |    | 40,566,200     |    | 52,733,500   |    | 12,167,300   | 30%        |
| Other Capital Charges          |      | -           | 10,000           |    | -              |    | 25,000       |    | 25,000       | 100%       |
| Operating Transfers Out        |      | 1,015,000   | 2,271,900        |    | 900,000        |    | 1,503,200    |    | 603,200      | 67%        |
| Total                          | \$   | 101,338,271 | \$<br>81,676,800 | \$ | 59,572,100     | \$ | 75,857,900   | \$ | 16,285,800   | 27%        |

 $<sup>^{*}</sup>$ Dollar and percentage change are between the FY 2025/26 budget and the FY 2024/25 projected uses.



Chart 2 – FY 2025-2026 Uses by Major Category



**General administration** expenditures of \$570,700 in the FY 2025/26 budget reflect a 23% increase over FY 2024/25 projected expenditures and 16% increase over the FY 2024/25 amended budget. The increase is largely attributed to rising insurance costs. General administration expenditures include insurance, external auditors, and other office costs. The RCA continues to receive some services from the County, including use of the County's financial system and other information technology solutions. The County Auditor-Controller and Treasurer-Tax Collector continue to serve those roles for RCA.

Contract expenditures include costs paid by RCTC and reimbursed by RCA through the management services agreement and amounts paid to Riverside County Regional Park and Open-Space District (Parks) for land management services. When RCTC became the managing agency of RCA in January 2021, staff began quickly looking for processes that could be streamlined and efficiencies gained. Many contracts were combined, and RCA now pays all contracts through RCTC except for County provided services. The FY 2025/26 contract budget of \$13,917,800 reflects a 30% increase over FY 2024/25 projected expenditures and 3% decrease from the FY 2024/25 amended budget. Contract expenditures are comprised of the RCTC management services agreement and the contract with Parks. Approximately 88% of the management services agreement and nearly the entire Parks contract are included in the contracts budget. The remainder of the RCTC management services agreement is split among other use categories (e.g. general administration, legal services, assessments and fees, and habitat acquisition and maintenance) based on the costs. Contract details by use category are presented in Table 3 and for the management services agreement in Table 11; significant contracts are highlighted below.

• Management services. RCTC management services costs are estimated at \$13,441,500 (Table 11), a 23% increase over FY 2024/25 projected expenditures and a 5% decrease from the FY 2024/25 amended budget. This increase is largely attributed to increases in salaries and benefits, administrative allocation, and other contracted services. The management services amount is split across multiple use categories, including general administration, contracts, legal services, assessment and fees, and habitat acquisition and maintenance. These management services include RCTC staff salaries and benefits of \$3,825,300; general administration costs of \$5,039,400 related to an estimated administrative cost allocation and Board stipends, facilities maintenance, legal services, insurance, other contracts, and miscellaneous costs; real property services of \$848,400 related to habitat acquisition; public outreach costs of \$59,100; audit costs of \$109,000 for Member Agency attestation services as well as the financial and single audits; reserve management and monitoring contracts of \$3,275,900, and legislative advocacy costs of \$284,400. While most of the expenses are allocated as contract costs, legal services, insurance costs, Board stipends, real property services, auditor costs, and taxes and assessments are classified in other use categories.

Table 3 – FY 2025/26 Management Services and Other Expenditures by Use Category

| Description                          | FY 2025<br>AMENDED<br>BUDGET | FY 2026<br>BUDGET | DOLLAR<br>CHANGE | PERCENTAGE<br>CHANGE | 9         |               | Habitat Acquistion and Maintenance | Others    |
|--------------------------------------|------------------------------|-------------------|------------------|----------------------|-----------|---------------|------------------------------------|-----------|
| Management Services                  |                              |                   |                  |                      |           |               |                                    |           |
| Salaries and Benefits                | \$ 3,994,100                 | \$ 3,825,300      | \$ (168,800)     | -4%                  | \$ -      | \$ 3,825,300  | \$ -                               | \$ -      |
| Administrative Cost Allocation       | 3,181,000                    | 3,163,500         | (17,500)         | -1%                  | -         | 3,163,500     | -                                  | -         |
| Real Property Services               | 1,287,800                    | 848,400           | (439,400)        | -34%                 | -         | 388,400       | 460,000                            | -         |
| Public Outreach                      | 40,000                       | 59,100            | 19,100           | 48%                  | -         | 59,100        | -                                  | -         |
| General Administration               | 39,400                       | 59,000            | 19,600           | 50%                  | -         | 29,000        | -                                  | 30,000    |
| Legal Services                       | 750,000                      | 750,000           | _                | 0%                   | 650,000   | -             | 100,000                            | -         |
| Legislative Contracts                | 278,000                      | 284,400           | 6,400            | 2%                   | -         | 284,400       | -                                  | -         |
| Auditor Costs                        | 107,500                      | 109,000           | 1,500            | 1%                   | -         | -             | -                                  | 109,000   |
| Plan Implementation                  | 430,000                      | 430,000           | -                | 0%                   | -         | 430,000       | -                                  | -         |
| MSHCP Strategic Assessment           | 400,000                      | 85,900            | (314,100)        | -79%                 | -         | 85,900        | -                                  | -         |
| Various Consultants                  | 895,100                      | 914,200           | 19,100           | 2%                   | -         | 914,200       | -                                  | -         |
| Taxes and Assessments                | 86,500                       | 90,000            | 3,500            | 4%                   | -         | -             | -                                  | 90,000    |
| Other Costs                          |                              |                   |                  |                      |           |               |                                    |           |
| Legacy Home Rebate Program           | 70,100                       |                   | (70,100)         | -100%                | -         | -             | -                                  | -         |
| Facilities Maintenance               | 27,500                       | 28,800            | 1,300            | 5%                   | -         | 28,800        | -                                  | -         |
| Insurance Costs                      | 326,000                      | 400,000           | 74,000           | 23%                  | -         | -             | -                                  | 400,000   |
| Office Costs                         | 26,600                       | 26,600            | -                | 0%                   | -         | 26,600        | -                                  | -         |
| Miscellaneous Costs                  | 159,200                      | 151,500           | (7,700)          | -5%                  | -         | 151,500       | -                                  | -         |
| SAWA                                 |                              |                   |                  |                      |           |               |                                    |           |
| Biological Monitoring Program        | 2,089,900                    | 2,190,800         | 100,900          | 5%                   | -         | 2,190,800     | -                                  | -         |
| Biological Monitoring (Reimbursable) | 25,000                       | 25,000            | -                | 0%                   | -         | 25,000        | -                                  | -         |
| Parks                                |                              |                   |                  |                      |           |               |                                    |           |
| Land Management                      | 2,025,400                    | 2,136,500         | 111,100          | 5%                   | -         | 2,111,500     | 25,000                             | -         |
| Land Management (Reimbursable)       | 72,100                       | 72,100            | _                | 0%                   | -         | 72,100        | -                                  | -         |
| Land Management (Endowments)         | 44,400                       | 44,400            | _                | 0%                   | -         | 44,400        | -                                  | -         |
| Superbloom                           | 70,000                       | 87,300            | 17,300           | 25%                  | -         | 87,300        | -                                  | -         |
| RCA Office Space-Lease               | 217,000                      |                   | (217,000)        | -100%                | -         | -             | -                                  | -         |
| Escrow Costs                         | 100,000                      | 100,000           | -                | 0%                   | -         | -             | 100,000                            | -         |
| Total                                | \$16,742,600                 | \$ 15,881,800     | \$ (860,800)     | -5%                  | \$650,000 | \$ 13,917,800 | \$ 685,000                         | \$629,000 |

- \* \$13,441,500 represents the expenditures to be paid by RCTC and reimbursed by RCA through the management services agreement. The management services costs can be found separated in Table 11. The remaining \$2,440,300 reflect expenditures to be paid through the County for a total of \$15,881,800 in contract and other expenditures category items.
  - <u>Biological monitoring</u>. For FY 2025/26, biological monitoring costs are estimated at \$2,215,800, a 5% increase over the FY 2024/25 amended budget and projected expenditures. The increase in FY 2025/26 compared to the FY 2024/25 amended budget is related to an increase for Santa Ana Watershed Association monitoring services. The contract activities are described in the FY 2025/26 Work Plan and Cost Estimate in Appendix B.

Land management services are disbursed outside the Management Services Agreement.

• Land management. For FY 2025/26, land management costs are estimated at \$2,340,300, a 6% increase over the FY 2024/25 amended budget that largely relates to an increase in projected salaries and benefits, insurance expense, and vehicle expenses for Riverside County Parks. Parks provides land management services including, but not limited to, administering, coordinating, and supervising reserve management activities of the RCA reserve land. The FY 2025/26 contract anticipates \$2,111,500 for 13 Parks staff and other costs entirely dedicated to managing the RCA MSHCP reserve land and \$228,800 to complete tasks not part of the day-to-day operations of managing the reserve land. These other tasks can be reimbursed from deposit agreements or interest from endowments or are related to additional work resulting from a super bloom. Work related to deposit agreements and endowment properties continue to be worked on as time permits. A portion of the land management budget (\$25,000) is included in habitat acquisition and maintenance expenditures for the portion directly attributable to habitat acquired in the current year.

Certain habitat donations from property owners require significant land management during the first few years after a mitigation site has been successfully restored or uplifted. Accordingly, the property owners are required to pay an initial land management fee to maintain the habitat at a high-level until the habitat naturalizes. These non-traditional MSHCP maintenance activities include aggressive weeding, native seeding, and mowing. Additional resources will also perform oversight duties at the Riverpark Mitigation Bank.

Since inception of the MSHCP, RCA received project-related mitigation reserve land from property owners required to contribute an endowment fee for long-term land management above the level of effort mandated by the MSHCP. The endowments are used to maintain the habitat in perpetuity above baseline conditions.

• <u>Super bloom</u>. The FY 2025/26 land management budget includes \$87,300 to support critical and timely actions to be taken for an unanticipated super bloom phenomenon, such as the experience in springs of 2019 and 2022. Critical land management resources were redirected to a super bloom area to support the intense effort needed there. It is not anticipated that a portion of these funds will be used in the current fiscal year.

**Legal services** of \$650,000 in the FY 2025/26 budget is in line with the FY 2024/25 amended budget amount. Legal expenditures consist of general legal counsel services related to program administration, reserve management and monitoring, and other matters not directly attributable to habitat acquisition. Legal expenditures of \$100,000 are included in habitat acquisition and maintenance expenditures as they are directly attributable to habitat acquired in the current year.

**Principal and interest payments** are associated with the \$24,100,000 notes payable issued for the FY 2023/24 Toscana Marketplace acquisition. The budget includes the second of four annual payments concluding in FY 2027/28.

**Habitat acquisition and maintenance** expenditures in the FY 2025/26 budget reflects a 8% decrease from the FY 2024/25 amended budget and an approximately 30% increase from the FY 2024/25 projected uses. As of April 2025, RCA has acquired a total of 70,595 of the 153,000, or 46%, of the ARL acres to be acquired under the MSHCP. Of the total reserve of 500,000 acres, RCA has conserved 417,595 acres, or 83.5% of the total acres to be conserved. The FY 2025/26 capital outlay budget anticipates costs related to the acquisition and improvements of habitat acquired, including:

- \$35,114,000 for 588 acres of possible ARL;
- \$10,856,500 in donated lands for approximately 492 acres; and
- \$6,788,000 in other potential acquisitions of approximately 128 acres related to federal and state arant funds.

Such costs include the purchase price of property acquired, appraisals, title reports, real estate services, legal services, environmental reviews, surveying, and other costs associated with the acquisition of habitat. Of the approximately 716 ARL acres to be acquired using local funds and grants, the RCA Board previously approved the purchase of properties totaling approximately 428 acres expected to close escrow in FY 2025/26. Approximately 288 ARL acres will be brought to the Board for approval at a future date and approximately 492 ARL acres are anticipated for donation. The FY 2025/26 budget anticipates federal and state grant funds of approximately \$6,788,000 to fund the habitat acquisitions.

**Operating transfers out** of \$1,503,200 relate to the transfer of LDMF revenues from the capital projects fund to the general fund to meet the budget needs for reserve management and monitoring and program administration. The 2020 Nexus Study permits the use of LDMF revenues for all functions of the RCA.

# FY 2025/26 Program Initiatives

Staff prepared each program's budget based on key assumptions, accomplishments in FY 2024/25, major initiatives for FY 2025/26, and program goals and related objectives. The key initiatives are listed and a summary of expenditures for each program are presented in Tables 4-7.

# **Habitat Acquisition**

The MSHCP is dedicated to protecting and enhancing habitats while conserving 146 covered species. As a key partner in regional development, RCA plays a crucial role in improving the quality of life for residents through strategic habitat conservation efforts. RCA remains committed to advancing conservation goals through the following initiatives:

- Actively seek and prioritize federal and state land acquisition grant opportunities.
- Evaluate and refine the current habitat acquisition framework to improve efficiency and better support MSHCP objectives.
- Strengthen partnerships with Member Agencies and key federal and state stakeholders to sustain long-term conservation efforts.
- Strategically acquire properties based on available funding and projected financial resources.

This structured approach ensures continued investment in habitat and species conservation, reinforcing RCA's mission to preserve western Riverside County's natural resources.

Table 4 – Habitat Acquisition

|                                |                | FY2025           |    |                |    |              |    |              |            |
|--------------------------------|----------------|------------------|----|----------------|----|--------------|----|--------------|------------|
|                                |                | Amended          | FY | 2025 Projected |    |              |    |              | Percentage |
|                                | FY2024 Actuals | Budget           |    | Actuals        | F  | Y2026 Budget | Do | llar Change* | Change*    |
| General Supplies and Services  | \$ 504,622     | \$<br>921,100    | \$ | 562,900        | \$ | 925,000      | \$ | 362,100      | 64%        |
| Contracts                      | 1,726,342      | 3,353,200        |    | 2,202,900      |    | 3,337,600    |    | 1,134,700    | 52%        |
| Debt Service                   | -              | 6,367,700        |    | 6,367,700      |    | 6,367,700    |    | -            | 0%         |
| Habitat Acquisition and Mainte | 90,498,315     | 57,224,500       |    | 40,566,200     |    | 52,758,500   |    | 12,192,300   | 30%        |
| Operating Transfers Out        | 1,015,000      | 2,271,900        |    | 900,000        |    | 1,503,200    |    | 603,200      | 67%        |
| Total                          | \$ 93,744,279  | \$<br>70,138,400 | \$ | 50,599,700     | \$ | 64,892,000   | \$ | 14,292,300   | 28%        |

<sup>\*</sup>Dollar and percentage change are between the FY 2025/26 budget and the FY 2024/25 projected uses.

# **Reserve Management and Monitoring**

Requirements and key components of the MSHCP are the biological management and monitoring programs, which collect data on the MSHCP's 146 covered species and their associated habitats throughout the MSHCP reserve as well as protect and manage lands within the RCA portion of the reserve. Monitoring results are used to assess the MSHCP's effectiveness at meeting conservation objectives and to provide information to the management team described in Section 5.0 of the MSHCP. Below are the key reserve management and monitoring budget initiatives in FY 2025/26.

- Conduct invertebrate surveys for the Quino Checkerspot Butterfly, Delhi Sands Flower-Loving Fly, and Fairy Shrimp.
- Conduct avian surveys for birds including the Burrowing Owl, Golden Eagle, Lincoln's Sparrow, Loggerhead Shrike, Northern Harrier, riparian birds, Turkey Vulture, and White-Tailed Kite.
- Conduct herpetofauna surveys, including Arroyo Toad, Western Pond Turtle, and Western Spade-Foot Toad; as well as conduct artificial cover board surveys and drift fence camera trap surveys for species such as Belding's Orange-Throated Whiptail, Coastal Western Whiptail, Granite Spiny Lizard, Granite Night Lizard, Northern Red-Diamond Rattlesnake, Rubber Boa, San Bernardino Mountain Kingsnake, San Diego Banded Gecko, San Diego Horned Lizard, and San Diego Mountain Kingsnake.
- Conduct surveys for mammals including Aguanga Kangaroo Rat and San Bernardino Kangaroo Rat.
- Conduct rare plant surveys.
- Conduct critical monitoring of artificial Burrowing Owl burrows.
- Continue carnivore surveys to detect Bobcats, Coyotes, Long-Tailed Weasels, and Mountain Lions in linkages and corridors.
- Continue to support collaboration with the Santa Ana Mountain to Palomar Mountain Linkage Coalition and California Department of Transportation District 8.
- Protect RCA lands from illegal dumping, encroachment, marijuana grows, and trail creation by mountain bikers and off-highway vehicles.
- Continue the ongoing development of a Master Wildfire Management Plan.
- Conduct fuels management.
- Implement RCA Board direction to improve MSHCP implementation based on the findings of the Strategic Improvement Assessment and Action Plan
- Implement RCA Board direction to evaluate Crotch's Bumble Bee programmatic permitting strategies

Table 5 – Reserve Management and Monitoring

|                               |              |     |    | FY2025    |    |                |    |              |      |             |            |
|-------------------------------|--------------|-----|----|-----------|----|----------------|----|--------------|------|-------------|------------|
|                               |              |     | 1  | Amended   | FY | 2025 Projected |    |              |      |             | Percentage |
|                               | FY2024 Actua | ls  |    | Budget    |    | Actuals        | F  | Y2026 Budget | Doll | lar Change* | Change*    |
| General Supplies and Services | \$ 38        | 868 | \$ | 130,000   | \$ | 69,300         | \$ | 130,000      | \$   | 60,700      | 88%        |
| Contracts                     | 3,963        | 833 |    | 5,677,200 |    | 4,372,200      |    | 5,557,500    |      | 1,185,300   | 27%        |
| Assessments and Fees          | 73           | 037 |    | 86,500    |    | 86,500         |    | 90,000       |      | 3,500       | 4%         |
| Total                         | \$ 4,075     | 738 | \$ | 5,893,700 | \$ | 4,528,000      | \$ | 5,777,500    | \$   | 1,249,500   | 28%        |

<sup>\*</sup>Dollar and percentage change are between the FY 2025/26 budget and the FY 2024/25 projected uses.

#### **Program Administration**

Program administration provides the administrative, Clerk of the Board, geographic information system (GIS), external affairs, and financial services support to RCA. Staff administer the LDMF collection program and assist Member Agencies with questions regarding the fee. RCA maintains robust GIS capabilities, and provides public outreach and external affairs services. Clerk of the Board services have been streamlined and follow RCTC practices. RCA continues to seek efficiencies and contract savings related to the management services agreement. Tenets of RCA's program administration are as follows:

- Provide high quality support services to the RCA Board, including timely communications.
- Continue to process joint project reviews, participating special entity projects, and criteria refinements in a timely, effective, and professional manner.
- Continue to support the Member Agencies in their implementation of the Development Habitat Evaluation and Negotiation Strategy process.
- Continue to maintain the GIS viewer and dashboard capabilities.
- Regularly engage state and federal lawmakers and agency administrators to advocate for more funding and for program efficiencies to more fully implement the MSHCP.
- Build awareness and support for RCA and the implementation of the MSHCP by expanding outreach efforts to Member Agencies, resource partners, news media, schools, outdoor recreation enthusiasts, and the public at large.
- Monitor and report quarterly progress toward public outreach plan goals.
- Continue to provide local development mitigation fee training to Member Agencies as requested
- Provide timely and accurate financial information and projections.

Table 6 – Program Administration

|                               |                | FY2025          |    |                |    |              |     |             |            |
|-------------------------------|----------------|-----------------|----|----------------|----|--------------|-----|-------------|------------|
|                               |                | Amended         | FY | 2025 Projected |    |              |     |             | Percentage |
|                               | FY2024 Actuals | Budget          |    | Actuals        | F' | Y2026 Budget | Dol | lar Change* | Change*    |
| General Supplies and Services | \$ 305,033     | \$<br>379,600   | \$ | 341,100        | \$ | 165,700      | \$  | (175,400)   | -51%       |
| Contracts                     | 3,213,22       | 5,220,700       |    | 4,103,300      |    | 4,978,300    |     | 875,000     | 21%        |
| Total                         | \$ 3,518,254   | \$<br>5,600,300 | \$ | 4,444,400      | \$ | 5,144,000    | \$  | 699,600     | 16%        |

<sup>\*</sup>Dollar and percentage change are between the FY 2025/26 budget and the FY 2024/25 projected uses.

#### **Endowment**

RCA maintains two types of endowments – donor endowments and the RCA endowments. The donor endowments relate to funds set aside related to the management and monitoring of certain properties. The principal is permanently restricted, and work on the properties is funded by interest earnings. The RCA endowments consists of funds set aside by the RCA Board from PSE contributions, a one-time set aside of tipping fees, and 15% of LDMF revenues.

- Set aside 15% of LDMF revenues into the RCA LDMF endowment.
- Set aside 10% of PSE revenues into the RCA endowment.

Table 7 - Endowment

|           |        |         |    | FY2025<br>Amended | EV 202 | .5 Projected |              |    |                | Dorcontago            |
|-----------|--------|---------|----|-------------------|--------|--------------|--------------|----|----------------|-----------------------|
|           | FY2024 | Actuals | ,  | Budget            |        | ctuals       | FY2026 Budge | et | Dollar Change* | Percentage<br>Change* |
| Contracts | \$     | -       | \$ | 44,400            | \$     | -            | \$ 44,40     | 00 | 44,400         | 100%                  |
| Total     | \$     | -       | \$ | 44,400            | \$     | -            | \$ 44,40     | 00 | \$ 44,400      | 100%                  |

<sup>\*</sup>Dollar and percentage change are between the FY 2025/26 budget and the FY 2024/25 projected uses.

#### **Fund Balances**

RCA maintains three types of funds: a general fund for program administration and reserve management and monitoring, capital projects fund for habitat acquisition, and endowments fund for both donor endowments and the RCA endowments. The general fund and the endowments fund comprise the operating budget; the capital projects fund represents the capital budget.

The projected total fund balance as of June 30, 2025, is \$104,982,798. RCA expects the FY 2025/26 budgeted activities will result in a total fund balance of \$82,776,598 as of June 30, 2026. Table 8 presents the projected changes in fund balance by fund and classification as of June 30, 2026.

Table 8 – Projected Fund Balances by Fund and Classification at June 30, 2026

|                                      |                 | Capital          | Subtotal<br>General and  |                    |                         |
|--------------------------------------|-----------------|------------------|--------------------------|--------------------|-------------------------|
| Fund Balance                         | General<br>Fund | Projects<br>Fund | Capital Project<br>Funds | Endowments<br>Fund | Grand Total Agency Wide |
| Estimated Fund Balance June 30, 2025 | \$ 22,708,375   | \$ 53,608,500    | \$ 76,316,875            | \$ 28,665,923      | \$ 104,982,798          |
| Estimated Sources                    | 7,213,200       | 41,818,500       | 49,031,700               | 4,620,000          | 53,651,700              |
| Estimated Uses                       | (10,921,500)    | (64,892,000)     | (75,813,500)             | (44,400)           | (75,857,900)            |
| Excess (Deficiency)                  | (3,708,300)     | (23,073,500)     | (26,781,800)             | 4,575,600          | (22,206,200)            |
| Estimated Ending Fund Balance:       |                 |                  |                          |                    |                         |
| Nonspendable                         | -               | -                | -                        | 6,124,814          | 6,124,814               |
| Restricted                           | 84,612          | 30,535,000       | 30,619,612               | 25,032,046         | 55,651,658              |
| Committed                            | -               | -                | -                        | 2,084,663          | 2,084,663               |
| Assigned                             | -               | -                | -                        | -                  | -                       |
| Unassigned                           | 18,915,463      | -                | 18,915,463               | -                  | 18,915,463              |
| Estimated Fund Balance June 30, 2026 | \$ 19,000,075   | \$ 30,535,000    | \$ 49,535,075            | \$ 33,241,523      | \$ 82,776,598           |

RCA's Fund Balance Policy requires a minimum of 12 months of next year's general fund annual budgeted expenditures in unrestricted fund balance. The projected unrestricted general fund balance of \$22,623,763 as of June 30, 2025, exceeds the FY 2025/26 budgeted general fund expenditures of \$10,921,500. The capital projects fund's projected fund balance of \$53,608,500 as of June 30, 2025, is restricted for habitat acquisition expenditures. The endowment funds' projected fund balance of \$28,665,923 as of June 30, 2025, is predominantly restricted for donor and RCA endowments.

# **Budget Summary**

The overall budget for FY 2025/26 is presented in Table 9 by summarized line items and Table 10 by fund. RCA management services expenditures by use category are summarized in Table 11.



Table 9 – Budget Comparative Summary FY 2025 – FY 2026

|                                     |                        |                              | 1                        |                          |                        |                   |
|-------------------------------------|------------------------|------------------------------|--------------------------|--------------------------|------------------------|-------------------|
|                                     |                        |                              |                          |                          |                        |                   |
|                                     | EV 0000/04             | EV 2024/25                   | FY 2024/25               | EV 0005/00               | DOLLAD                 | DEDOENTAGE        |
| SOURCES                             | FY 2023/24<br>ACTUAL   | FY 2024/25<br>AMENDED BUDGET | PROJECTED ACTUALS        | FY 2025/26<br>BUDGET     | DOLLAR<br>CHANGE       | PERCENTAGE CHANGE |
| Local Development Mitigation Fees   | \$ 35,316,274          |                              | \$ 30,000,000            | \$ 25,600,000            | \$ (4,400,000)         | -15%              |
| Other Fee Revenue                   | 1,401,894              | 910,000                      | 1,257,500                | 1,075,000                | (182,500)              | -15%              |
| Interest                            | 5,278,293              | 1,652,000                    | 3,095,700                | 2,750,600                | (345,100)              | -11%              |
| State and Federal Grants            | 27,390,945             | 39,580,000                   | 21,244,100               | 6,788,000                | (14,456,100)           | -68%              |
| TUMF                                |                        |                              |                          | 1,100,000                | , , ,                  | -00 %             |
|                                     | 1,276,820              | 1,000,000                    | 1,040,000                |                          | 60,000                 | 44%               |
| Capital Contributions and Donations | 9,618,789              | 7,028,500                    | 7,557,000                | 10,856,500               | 3,299,500              |                   |
| Tipping Fees                        | 3,612,874              | 3,500,000                    | 3,617,000                | 3,600,000                | (17,000)               | 0%                |
| Reimbursement for Services          | 324,386                | 203,500                      | 191,600                  | 197,100                  | 5,500                  | 3%                |
| Other Miscellaneous Revenue         | 396,723                | 155,900                      | 360,300                  | 181,300                  | (179,000)              | -50%              |
| Operating Transfers In              | 1,015,000              | 2,271,900                    | 900,000                  | 1,503,200                | 603,200                | 67%               |
| TOTAL SOURCES                       | \$ 85,631,998          | \$ 81,901,800                | \$ 69,263,200            | \$ 53,651,700            | \$(15,611,500)         | -23%              |
| USES<br>Services and Supplies       |                        |                              |                          |                          |                        |                   |
| General Administration              | 405,165                | 493,600                      | 465,300                  | 570,700                  | 105,400                | 23%               |
| Refunds                             | 405,105                | 70,100                       | 405,300                  | 570,700                  | 105,400                | 0%                |
| Legal Services                      | 232,065                | 650,000                      | 296,500                  | 650,000                  | 353,500                | 119%              |
| Rent/Lease Building                 | 211,293                | 217,000                      | 290,500                  | 030,000                  | *                      | -100%             |
|                                     | ,                      |                              |                          | 12.017.000               | (211,500)              |                   |
| Contracts                           | 8,903,396<br>9,751,919 | 14,295,500<br>15,726,200     | 10,678,400<br>11,651,700 | 13,917,800<br>15,138,500 | 3,239,400<br>3,486,800 | 30%<br>30%        |
| Total Services and Supplies         | 9,751,919              | 15,720,200                   | 11,051,700               | 15,136,500               | 3,400,000              | 30%               |
| Other Charges                       |                        |                              |                          |                          |                        |                   |
| Pricipal Payment                    | -                      | 5,825,450                    | 5,825,450                | 5,956,500                | 131,050                | 2%                |
| Interest Payment                    | -                      | 542,250                      | 542,250                  | 411,200                  | (131,050)              | -24%              |
| Assessments and Fees                | 73,037                 | 86,500                       | 86,500                   | 90,000                   | 3,500                  | 4%                |
| Total Other Charges                 | 73,037                 | 6,454,200                    | 6,454,200                | 6,457,700                | 3,500                  | 0%                |
| Capital Outlay                      |                        |                              |                          |                          |                        |                   |
| Habitat Acquisition and Maintenance | 90,498,315             | 57,214,500                   | 40,566,200               | 52,733,500               | 12,167,300             | 30%               |
| Other Capital Charges               | 50,490,315<br>-        | 10,000                       | 40,300,200               | 25,000                   | 25,000                 | 100%              |
| Total Capital Outlay                | 90,498,315             | 57,224,500                   | 40,566,200               | 52,758,500               | 12,192,300             | 30%               |
|                                     |                        |                              |                          |                          |                        |                   |
| Other Financing Uses                |                        |                              |                          |                          |                        |                   |
| Operating Transfers Out             | 1,015,000              | 2,271,900                    | 900,000                  | 1,503,200                | 603,200                | 67%               |
| Total Other Financing Uses          | 1,015,000              | 2,271,900                    | 900,000                  | 1,503,200                | 603,200                | 67%               |
| TOTAL USES                          | \$ 101,338,271         | \$ 81,676,800                | \$ 59,572,100            | \$ 75,857,900            | \$ 16,285,800          | 27%               |
| EXCESS (DEFICIENCY)                 | (15,706,273)           | 225,000                      | 9,691,100                | (22,206,200)             |                        |                   |
| BEGINNING FUND BALANCE              | 110,997,971            | 95,291,698                   | 95,291,698               | 104,982,798              |                        |                   |
| ENDING FUND BALANCE                 | \$ 95,291,698          | \$ 95,516,698                | \$ 104,982,798           | \$ 82,776,598            |                        |                   |

Table 10 – FY 2025/26 Budget by Fund and Program

|                                     |               | 1            |               |               |               |                        |  |
|-------------------------------------|---------------|--------------|---------------|---------------|---------------|------------------------|--|
|                                     |               |              |               | Capital       | Endowments    |                        |  |
|                                     |               | General Fund |               | Projects Fund | Fund          |                        |  |
|                                     | _             | Reserve      | Total         |               |               |                        |  |
|                                     | Program       | Management   | General       | Habitat       | _             | FY 2025/26             |  |
| SOURCES                             | Administation |              | Fund          | Acquisition   | Endowments    | BUDGET                 |  |
| Local Development Mitigation Fees   | - \$          | \$ -         | \$ -          | \$ 21,760,000 | \$ 3,840,000  | \$ 25,600,000          |  |
| Other Fee Revenue                   | 595,000       | 480,000      | 1,075,000     |               | -             | 1,075,000              |  |
| Interest                            | 342,000       | 344,600      | 686,600       | 1,284,000     | 780,000       | 2,750,600              |  |
| State and Federal Grants            | -             | -            | -             | 6,788,000     | -             | 6,788,000              |  |
| TUMF                                | -             | -            | -             | 1,100,000     | -             | 1,100,000              |  |
| Capital Contributions and Donations | -             | -            | -             | 10,856,500    | -             | 10,856,500             |  |
| Tipping Fees                        | 285,000       | 3,315,000    | 3,600,000     | -             | -             | 3,600,000              |  |
| Reimbursement for Services          | 100,000       | 97,100       | 197,100       | -             | -             | 197,100                |  |
| Other Miscellaneous Revenue         | -             | 151,300      | 151,300       | 30,000        | -             | 181,300                |  |
| Operating Transfers In              | 113,700       | 1,389,500    | 1,503,200     | -             | -             | 1,503,200              |  |
| TOTAL SOURCES                       | \$ 1,435,700  | \$ 5,777,500 | \$ 7,213,200  | \$ 41,818,500 | \$ 4,620,000  | \$ 53,651,700          |  |
| USES                                |               |              |               |               |               |                        |  |
| Services and Supplies               | ¢ 00.700      | Φ.           | ¢ 00.700      | 400,000       | Φ.            | ф г <del>7</del> 0 700 |  |
| General Administration              | \$ 80,700     | \$ -         | \$ 80,700     | \$ 490,000    | \$ -          | \$ 570,700             |  |
| Refunds                             | -             | -            | -             | 405.000       | -             | -                      |  |
| Legal Services                      | 85,000        | 130,000      | 215,000       | 435,000       | -             | 650,000                |  |
| Rent/Lease Building                 | -             |              | -             | -             | -             | -                      |  |
| Contracts                           | 4,978,300     | 5,557,500    | 10,535,800    | 3,337,600     | 44,400        | 13,917,800             |  |
| Total Services and Supplies         | 5,144,000     | 5,687,500    | 10,831,500    | 4,262,600     | 44,400        | 15,138,500             |  |
| Other Charges                       |               |              |               |               |               |                        |  |
| Pricipal Payment                    | -             | -            | -             | 5,956,500     | -             | 5,956,500              |  |
| Interest Payment                    | -             | -            | -             | 411,200       | -             | 411,200                |  |
| Assessments and Fees                | -             | 90,000       | 90,000        | -             | -             | 90,000                 |  |
| Total Other Charges                 | -             | 90,000       | 90,000        | 6,367,700     | -             | 6,457,700              |  |
| Capital Outlay                      |               |              |               |               |               |                        |  |
| Habitat Acquisition and Maintenance | _             | _            |               | 52,733,500    |               | 52,733,500             |  |
| Other Capital Charges               | -             | -            | _             | 25,000        |               | 25,000                 |  |
| Total Capital Outlay                | -             | -            | -             | 52,758,500 -  |               | 52,758,500             |  |
|                                     |               |              |               |               |               |                        |  |
| Other Financing Uses                |               |              |               |               |               |                        |  |
| Operating Transfers Out             | -             | -            | -             | 1,503,200     | -             | 1,503,200              |  |
| Total Other Financing Uses          | -             | -            | -             | 1,503,200     | -             | 1,503,200              |  |
| TOTAL USES                          | \$ 5,144,000  | \$ 5,777,500 | \$ 10,921,500 | \$ 64,892,000 | \$ 44,400     | \$ 75,857,900          |  |
| EXCESS (DEFICIENCY)                 | (3,708,300)   | -            | (3,708,300)   | (23,073,500)  | 4,575,600     | (22,206,200)           |  |
|                                     | ,             |              | ,             | ,             |               |                        |  |
| BEGINNING FUND BALANCE              |               |              | 22,708,375    | 53,608,500    | 28,665,923    | 104,982,798            |  |
| ENDING FUND BALANCE                 |               |              | \$ 19,000,075 | \$ 30,535,000 | \$ 33,241,523 | \$ 82,776,598          |  |

Table 11 – Management Services\*\*

|                            |                | FY 2025          |    |               |                |            |
|----------------------------|----------------|------------------|----|---------------|----------------|------------|
|                            | FY2025         | Projected        |    |               |                | Percentage |
|                            | Amended Budget | Actuals          | F  | FY2026 Budget | Dollar Change* | Change*    |
| Salaries and Benefits      | \$ 3,994,100   | \$<br>2,988,800  | \$ | 3,825,300     | \$ 836,500     | 28%        |
| Administrative Allocation  | 3,181,000      | 2,414,100        |    | 3,163,500     | 749,400        | 31%        |
| Real Property Services     | 1,287,800      | 987,800          |    | 848,400       | (139,400)      | -14%       |
| Public Outreach            | 40,000         | 37,700           |    | 59,100        | 21,400         | 57%        |
| Auditor Costs              | 107,500        | 105,200          |    | 109,000       | 3,800          | 4%         |
| Board Stipends             | 30,000         | 20,000           |    | 30,000        | 10,000         | 50%        |
| Facilities Costs           | 27,500         | -                |    | 28,800        | 28,800         | 100%       |
| Legal Costs (BBK)          | 750,000        | 416,700          |    | 750,000       | 333,300        | 80%        |
| Legislative Contracts      | 278,000        | 281,000          |    | 284,400       | 3,400          | 1%         |
| Management & Monitoring C  | 3,476,500      | 3,181,500        |    | 3,275,900     | 94,400         | 3%         |
| Insurance Costs            | 326,000        | 310,000          |    | 400,000       | 90,000         | 29%        |
| Other Contracts            | 450,000        | -                |    | 450,000       | 450,000        | 100%       |
| Legacy Home Rebate Prograr | 70,100         | -                |    | -             | -              | 0%         |
| Misc Costs                 | 195,200        | 164,500          |    | 217,100       | 52,600         | 32%        |
| Total                      | \$ 14,213,700  | \$<br>10,907,300 | \$ | 13,441,500    | \$ 2,534,200   | 23%        |

<sup>\*</sup>Dollar and percentage change are between the FY 2025/26 budget and the FY 2024/25 projected uses.



<sup>\*\*</sup>Expenditures anticipated to be paid by RCTC and reimbursed by RCA under the management services agreement. Contract details by use category are presented in Table 3.

# **APPENDIX A**





#### APPENDIX A

#### **GLOSSARY OF ACRONYMS AND DEFINITIONS**

ARL – Additional Reserve Lands

Board – Board of Directors for the Western Riverside County Regional

Conservation Authority

CDFW - California Department of Fish and Wildlife

County – County of Riverside
CPI – Consumer Price Index

FY - Fiscal Year

GIS – Geographic Information System

HANS – Habitat Evaluation and Acquisition Negotiation Strategy

IA – Implementing Agreement for the Western Riverside County Multiple

Species Habitat Conservation Plan/Natural Community Conservation

Plan, included as Volume 3 to the MSHCP

JPA – Joint Powers Agreement

LDMF – Local Development Mitigation Fee

Management Agreement – Implementation and Management Services Agreement approved in

November 2020 between the RCA and RCTC that became effective

January 1, 2021

Member Agency – 18 cities in western Riverside County and Riverside County that are

part of the JPA

MOU – Memorandum of Understanding

MSHCP – Multiple Species Habitat Conservation Plan

Non-Development HANS – Process under the MSHCP that allows property owners who do not

intend to file a development application to submit their properties for evaluation and possible acquisition under the HANS process; requires separate accounting and a priority list be established for properties

that fall within this category

Parks – Riverside County Regional Park and Open-Space District

Plan – Multiple Species Habitat Conservation Plan

PQP – Public/Quasi-Public

PSE – Participating Special Entities

RCA - Western Riverside County Regional Conservation Authority, a joint

powers authority formed in 2004

RCTC – Riverside County Transportation Commission, the managing agency

for RCA

RCTD – Riverside County Transportation Department

SAWA – Santa Ana Watershed Association

State – State of California

TUMF – Transportation Uniform Mitigation Fee
WRCOG – Western Riverside Council of Governments

Wildlife Agencies – U.S. Fish and Wildlife Service and California Department of Fish and

Wildlife

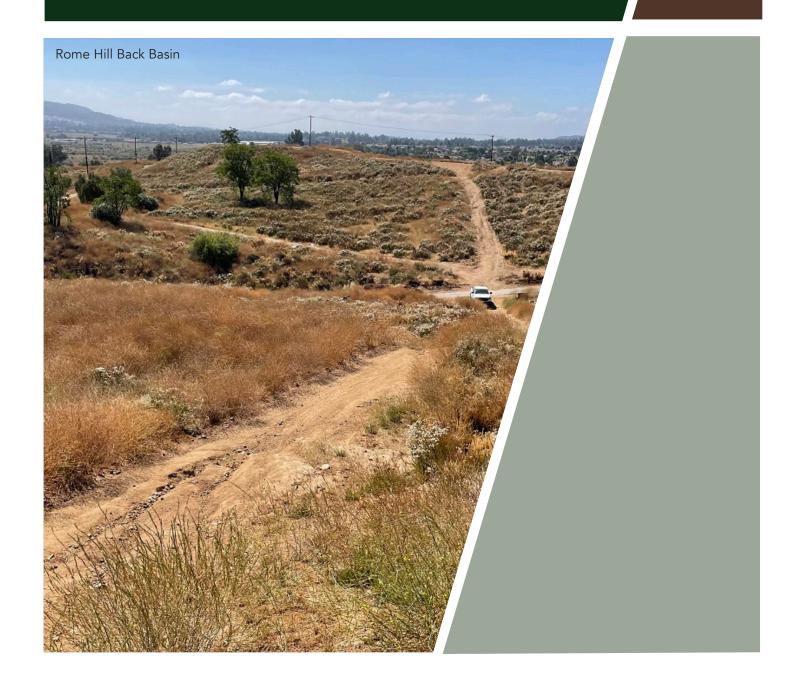
2020 Nexus Study - The latest study adopted by the Board in December 2020 that

updates the LDMF to reflect current costs and processes to implement and finance the MSHCP; the study is consistent with the requirements of California Government Code Section 66000 et seq. (Mitigation Fee Act) that requires specific findings as well as administration and implementation procedures for "any action establishing, increasing, or imposing a fee as a condition of approval of a development

project by a local agency"



# **APPENDIX B**





# WESTERN RIVERSIDE COUNTY MSHCP BIOLOGICAL MONITORING PROGRAM FY 2025-26 WORK PLAN AND COST ESTIMATE

#### 1 INTRODUCTION

The overall goal of the Biological Monitoring Program is to collect data on the 146 Covered Species and associated habitats for the purpose of assessing the Western Riverside County Multiple Species Habitat Conservation Plan's (MSHCP) effectiveness at meeting conservation objectives and to provide information for adaptive management. The activities described in this work plan for Fiscal Year (FY) 2025-26 continue the activities commenced in the previous fiscal year and follow the framework outlined in Section 5.3 of the MSHCP.

#### 2 RESPONSIBILITIES

Biological Monitoring Program activities are implemented within the MSHCP Conservation Area on lands that are owned and managed by the various MSHCP participants. The Western Riverside County Regional Conservation Authority (RCA) has primary responsibility for funding the Biological Monitoring Program. To ensure consistency in monitoring efforts throughout the Conservation Area, the Biological Monitoring Program is overseen and implemented by a Monitoring Program Administrator. The duties and responsibilities of the Monitoring Program Administrator are described in Volume 1, (Part 2) Section 6.6.6 of the MSHCP.

As per the MSHCP, the California Department of Fish and Wildlife (CDFW, formerly Department of Fish and Game) was to be the Monitoring Program Administrator for the first eight years of the permit (June 2004 – June 2012). In 2007 the CDFW received a federal State Wildlife Grant to support its role as the Monitoring Program Administrator and develop a long-term monitoring strategy. The grant expired in June 2012 with the primary deliverable being the long-term monitoring strategy document briefly described below. CDFW continues to provide resources to support the Biological Monitoring Program in the form of one dedicated monitoring staff member and vehicle. These resources are expected to continue moving forward.

The Monitoring Program Administrator works closely with the RCA to develop and implement the annual work plan and budget. The annual work plan is carried out by the Santa Ana Watershed Association (SAWA), under contract to the RCA, and CDFW staff.

#### 3 IMPLEMENTATION STRATEGY

The Biological Monitoring Program is responsible for monitoring the status and trend of the 146 Covered Species and associated vegetation communities and wildlife habitats over a 500,000-acre Conservation Area. Because there was little existing scientifically based data for the majority of Covered Species, the first eight years of the Biological Monitoring Program were devoted to an Initial Inventory and Assessment Phase. The purpose of the Inventory Phase was to determine where Covered Species occur within the Conservation Area, to gather more information on their activity patterns, and to develop efficient protocols for detecting them. The development of protocols was necessary to standardize data collection, to test the reliability of survey methods, to determine feasible and useful monitoring metrics, and to provide a confidence level that unobserved species are truly absent at the survey location, rather than overlooked.

The gradual transition from Inventory Phase to Long-term Monitoring Phase has been underway since 2012. For species with short reporting requirements such as Quino Checkerspot Butterfly (annual) or Coastal California Gnatcatcher (every three years) long-term monitoring is already in place. Multiple surveys for species with short reporting requirements have been conducted, providing the initial data points for population trend assessment. For species with longer reporting requirements such as Los Angeles Pocket Mouse (every eight years) and with species-specific monitoring objectives requiring significant development and testing, the transition from Inventory Phase to Long-term Monitoring Phase is ongoing.

The transition into long-term monitoring involves developing monitoring metrics that are efficient to collect and robust measures of species status and population trend. The baseline monitoring objective for all Covered Species requires at least 75% of listed Core Areas or known locations to be documented as occupied at least once every eight years. As described in the Long-term Monitoring Strategy document developed by the Monitoring Program, monitoring protocols that provide additional information such as relative abundance of populations at occupied locations, reproductive success, or health of observed individuals will be employed whenever possible, to provide the most useful representations of species status.

One of the explicit goals of the Biological Monitoring Program is to develop efficient long-term monitoring protocols that reduce redundancies by collecting information on multiple species where possible. For example, bird species co-occurring in similar habitats (e.g., riparian vegetation) during the breeding season can be detected using the same survey protocols. There will always be some Covered Species that occur in isolated pockets within the Conservation Area or that are difficult to detect using standard survey protocols; for these species a focused survey effort will be required.

The Long-term Monitoring Strategy describes a two-level design that gives priority to assessing the status of Covered Species as stated in the species-specific conservation objectives of the Plan, which emphasize the continued occupancy of MSHCP-defined Core Areas or other areas of known occurrence. For some species, the objectives require that reproduction and/or minimum densities of individuals within species Core Areas be verified. The second level extends sampling for terrestrial vertebrates to the entire Conservation Area in a cost-efficient manner. The Long-term Monitoring Strategy document also includes chapters describing monitoring goals and objectives, sample design considerations, proper protocol development, data and information management strategies, collaboration and communication with other organizations, and describes the organizational framework of the Monitoring Program.

#### 4 STAFF COMPOSITION

Biological Monitoring Program staff work as a team to coordinate, develop, and implement required monitoring activities for the MSHCP. The Biological Monitoring Program is composed of the following staff positions, which are filled based on availability of funding:

- Monitoring Program Manager (Administrator)
- Biologist Supervisor
- Data Manager
- GIS Analyst (part-time)
- Administrative Assistant (part-time)
- Taxa Leads
- Field Biologists

Currently, the majority of staff are funded by the RCA through a contract with SAWA, a local non-profit organization. In FY 2025-26, one Taxa Lead is currently provided by the CDFW, with endowment funding from Caltrans.

#### 5 SPECIFIC TASKS OF THE BIOLOGICAL MONITORING PROGRAM

#### 5.1 Administration & Coordination

Administering and coordinating the Biological Monitoring Program requires a significant amount of effort. Sufficient staff and resources must be acquired, fieldwork must be scheduled, land access must be coordinated with other agencies, and survey activities must take place. The Monitoring Program Manager, Biologist Supervisor, and Office Assistant carry out the following tasks:

- Develop annual work plans and budgets
- Identify contract needs, write scopes of work, manage contracts
- Advertise, interview, and hire Monitoring Program staff; conduct performance reviews
- Develop and maintain training manuals and training programs for staff
- Direct and schedule staff activities
- Identify field supply and equipment needs
- Identify land access needs and coordinate with the RCA or agencies on access agreements
- Facilitate monthly reserve management/monitoring coordination meeting
- Attend monthly RCA team meetings and other agency meetings
- Give requested presentations to the RCA Board
- Coordinate with Wildlife Agencies (CDFW and U.S. Fish and Wildlife Service) on survey methodology and monitoring activities
- Develop and maintain Monitoring Program operations manual
- Oversee writing of annual survey reports
- Distribute Monitoring Program data as appropriate

#### 5.2 Biological Surveys

Conducting biological surveys is the most visible part of the Biological Monitoring Program. It is also the component that requires the most staff. Prior to collecting data, all aspects of a survey must be developed. This includes identifying the purpose of the survey, choosing the data collection methods and sampling locations, selecting data analysis methods, and determining what answers

the data are expected to provide. The following tasks are carried out by the Monitoring Program Administrator, Biologist Supervisor, GIS Analyst, Data Manager, Taxa Leads, and Field Biologists:

- Develop field survey protocols and sampling designs
- Conduct field surveys using multi-species protocols when possible, and specific species protocols when necessary
- Conduct vegetation condition analyses

#### 5.3 Training

The Biological Monitoring Program is required to have a training program approved by the Wildlife Agencies to ensure consistent data collection, uniform implementation of protocols, animal handling procedures, plant specimen collection, and appropriate experience with Covered Species (MSHCP, Vol. 1, Sec. 7.0). The type of species training needed in any given year is dependent on the types of survey activities planned. Training is provided both by experienced Monitoring Program staff and by qualified outside entities (e.g., U.S. Geological Survey, U.S. Fish and Wildlife Service). Safety training (e.g., wilderness first aid, CPR) is provided to all incoming staff, and as often as needed to existing staff to keep American Red Cross certifications up to date. The following training is required of Monitoring Program field staff:

- Endangered species identification and handling if necessary
- Species or habitat-specific protocol training
- Local flora and fauna identification
- Wilderness first aid and CPR training
- Defensive driver training
- Sexual harassment training

#### 5.4 Data Management & Reports

All the data collected by the Biological Monitoring Program must be carefully managed. Prior to field work, data forms are developed, and survey locations are mapped. Field data is collected both on paper datasheets and on digital data collection devices. As data returns from the field, they are entered into a database, checked for accuracy, and certified by the Data Manager. After data are certified, they are proofed by the taxa leads, analyzed and interpreted and a report is written describing survey results. The results of each year's monitoring efforts are provided in the Annual Report submitted to the RCA. The Monitoring Program Administrator, Biologist Supervisor, Data Manager, and GIS Analyst support and oversee the Taxa Leads and Monitoring Program staff in the completion of the following tasks:

- Field form and protocol development
- GIS mapping to support surveys, analysis, and reports
- Database development and maintenance
- Data entry and quality control
- Data analysis using statistics where appropriate
- Annual survey report writing
- Maintaining computer equipment and digital data collection devices

The Biological Monitoring Program has an internal database, developed and managed by the Data Manager. Monitoring Program datasets that have been thoroughly proofed and certified complete by the Data Manager are submitted to CDFW's Biogeographic Information and Observation System (BIOS), as well as to local partnering agencies and Reserve Managers at least once per year.

#### 6 MONITORING EFFORTS IN FY 2025-26

Biological Monitoring Program activities planned for FY 2025-26 are largely based on the requirements of the MSHCP species objectives found in Volume 2 of the MSHCP. Most species objectives specify time intervals for detecting and reporting on each of the Covered Species in the Conservation Area. When the species objectives do not specify a time interval, the status of the Covered Species must be reported at least once every eight years as per General Management Measure 7 (Vol. 1 Sec. 5.0). In addition to the species objectives, survey priorities are influenced by the quantity and quality of information available for each species (little or poor information means more survey effort sooner), whether another agency is already conducting surveys (less effort required by the Biological Monitoring Program), relative ease of gathering information (e.g., Yellow Warbler surveys during Least Bell's Vireo surveys), and priority of the species to the RCA and Wildlife Agencies (e.g., Burrowing Owl is a high priority species). Funding and staff availability and the extent of effort required is also considered when determining monitoring activity priorities. Biological Monitoring Program biologists help with ongoing MSHCP Management Program activities that benefit Covered Species (e.g., aquatic invasive species removal/control) to the fullest extent possible.

An overview of the monitoring efforts planned for FY 2025-26, along with a brief rationale for surveys, is provided below. Some surveys (e.g. Vernal Pool) are dependent on current weather conditions and may not be performed if optimal conditions do not exist. Detailed survey methods can be found in the survey protocols available at the Biological Monitoring Program office in Riverside, CA and on the RCA website at https://www.wrc-rca.org/survey\_protocols/. The Monitoring Program's ability to complete these tasks will be dependent upon continued funding from the RCA and the amount of support provided by the CDFW.

#### 6.1 Birds

Burrowing Owl Burrow Artificial Burrow Monitoring and Pair Counts

The species objectives for Burrowing Owl require the conservation of five Core Areas plus interconnecting linkages, containing a total breeding population of approximately 120 owls with no fewer than five pairs in any one Core Area. Several land managers within the Conservation Area have installed artificial burrows and are managing vegetation for Burrowing Owl. In FY 2025-26, continued monitoring of artificial burrows installed across the Conservation Area will be conducted three times per year as specified by the Western Riverside County MSHCP Burrowing Owl Management Plan. Additional surveys to obtain an accurate count of breeding pairs of Burrowing Owls within Core Areas will be conducted as needed by Monitoring Program biologists and with the use of trail cameras in FY 2025-26 to document distribution and reproduction of Burrowing Owl at artificial or natural burrow locations. Biological Monitoring Program biologists will coordinate with Reserve Managers to avoid duplication of effort.

#### Golden Eagle Survey and Nest Searching

The species objective for Golden Eagle requires the continued use of and successful reproduction at known nesting locations every eight years. Biological Monitoring Program biologists conducted Golden Eagle surveys in 2017 as part of a regional USGS Golden Eagle survey effort in southern California. However, the objective was not met. In the first part of FY 2025-26, biologists will regularly visit known nest locations during the nesting season pending staff availability, or if funding is secured to hire a contracted biologist.

#### Riparian Bird Surveys and Nest Monitoring

The species objectives for Least Bell's Vireo, Southwestern Willow Flycatcher, and Western Yellow-billed Cuckoo require continued use and successful reproduction within Core Areas once every three years. Surveys to target the above species in accessible riparian habitat within designated Core Areas began in FY 2022-23 and continued into FY 2023-24. The next monitoring period, then, is due to begin in FY 2025-26. Nest searching to demonstrate successful reproduction will occur in conjunction with the detection survey. Distribution and reproduction data for all other covered riparian bird species with longer reporting requirement intervals will also be recorded as observed during the focused effort to detect the three aforementioned species.

#### Lincoln's Sparrow

The species objectives for Lincoln's Sparrow require the species to maintain occupancy within three Core Areas at least every five years. The Core Areas may include Tahquitz Valley (outside of the Plan Area), Round Valley (outside of the Plan Area), and Garner Valley. Biologists in 2025 will survey for the species in July and August (FY 2025-26) within suitable habitat in the Garner Valley Core Area. We will conduct repeat-visit point-count surveys that will include conspecific playbacks.

#### Loggerhead Shrike

The species objectives for Loggerhead Shrike require surveys every eight years to demonstrate continued use and successful reproduction within 75% of designated Core Areas. Loggerhead Shrikes were last surveyed in 2018 and surveyors detected shrikes in seven (87.5%) and successful reproduction was detected in four (50%) of their Core Areas. Biological Monitoring Program biologists will conduct repeat-visit line-transect surveys in suitable Core Area habitat beginning in FY 2025-26 and continuing into FY 2026-27 and will monitor any detected nests to confirm successful fledging.

#### Northern Harrier Surveys

The species objectives for Northern Harrier require the conservation of seven Core Areas plus two additional areas and maintain the continued use of and successful reproduction in 75 percent of the known nesting areas every five years. Targeted surveys for Northern Harrier were last conducted in FY 2019-20. Because the species nests near the ground in dense, shrubby vegetation, nests are unlikely to be incidentally observed. Additionally, because of the relatively high number of listed Core Areas, Northern Harrier is ill-suited to opportunistic monitoring in conjunction with surveys for other Covered Species, thus making a targeted survey necessary. In FY 2025-26 and pending staff availability, surveys will be conducted along line transects within appropriate habitat in the Conservation early in the breeding season. Observers will return later in the season to confirm the presence of fledged Northern Harriers. These surveys began in FY 2024-25 and will continue into FY 2025-26.

#### Turkey Vulture Survey and Nest Monitoring

The species objective for Turkey Vulture requires the continued use of and successful reproduction at two known nesting locations, and any subsequently documented nesting locations, every three years. Targeted surveys for Turkey Vulture were last conducted in 2022. In FY 2025-26 and pending staff availability, biologists will regularly visit known nest locations during the nesting season.

#### White-tailed Kite

The species objectives for White-tailed Kite require surveys every three years to demonstrate continued use and successful reproduction within 75% of designated Core Areas. White-tailed Kites were last surveyed in 2023 and surveyors detected kites in four (40%) and successful reproduction was detected in none (0%) of their Core Areas. Monitoring Program biologists will conduct repeat-visit line-transect surveys in suitable Core Area habitat beginning in FY 2025-26 and continuing into FY 2026-27 and will monitor any detected nests to confirm successful fledging.

#### 6.2 Mammals

San Bernardino Kangaroo Rat Trapping and Habitat Surveys

San Bernardino kangaroo rat is narrowly distributed within the Plan Area. The species-specific objectives require that at least 75% of the assumed 4,440 acres of suitable habitat in the Conservation Area be occupied and that at least 20% of the occupied area have a density of at least five animals per hectare. Biological Monitoring Program targeted surveys, to determine the current distribution and density of San Bernardino kangaroo rat within the historic flood plains of the San Jacinto River and Bautista Creek and their tributaries, began in late FY 2014-15 and continued to FY 2015-16. The FY 2024-25 and FY 2025-26 effort will focus on documenting SBKR distribution, via live-trapping surveys in conjunction with agency designated region-wide surveys. Habitat surveys will be conducted concurrently.

Aguanga Kangaroo Rat Trapping and Habitat Surveys

Aguanga kangaroo rat is narrowly distributed within the Plan Area. The species-specific objectives require that at least 75% of the assumed 5,484 acres of suitable habitat in the Conservation Area be occupied and that at least 20% of the occupied area have a density of at least five animals per hectare. Biological Monitoring Program targeted surveys, to determine the current distribution and density of Aguanga kangaroo rat within the historic

flood plains of Temecula Creek and Wilson Creek and their tributaries, began in late FY 2010-11 and continued to FY 2016-17. The FY 2025-26 effort will focus on documenting AKR distribution, via live-trapping surveys. Habitat surveys will be conducted concurrently.

Carnivore Surveys (Moreno Valley Wildlife Undercrossings and Anza Knolls)

Species objectives for Bobcat, Coyote, Long-tailed Weasel, and Mountain Lion require the conservation of contiguous habitat blocks and the maintenance of corridors that provide an effective means for dispersal. Surveys to detect the above listed mammals in contiguous habitat blocks, linkages, and movement corridors identified by the MSHCP have been ongoing since 2007 but have not taken place in recent years, with the exception of camera monitoring at the Moreno Valley Wildlife Crossings. Surveys will recommence in FY 2025-26, primarily using motion-triggered cameras to record images of target species. In addition to, or in place of, motion-triggered cameras, we will visit habitat blocks, linkages, and corridors and conduct area search surveys focusing on documenting use through signs (discernible tracks and scat) of these Covered carnivore species.

#### 6.3 Amphibians and Reptiles

Amphibian Stream Surveys (Arroyo Toad)

Species objectives for Arroyo Toad, Mountain Yellow-legged Frog, California Red-legged Frog, and Coast Range Newt require documentation of successful breeding populations within their respective Core Areas at least every five or eight years. California Red-legged Frog were extirpated from the Plan Area with no individuals observed by Biological Monitoring Program biologists or reliably reported to the Monitoring Program since 2004. U.S. Geological Survey is currently conducting a translocation study of this species to re-introduce them to the Plan Area at Santa Rosa Plateau. Ongoing efforts carried out by the U.S. Forest Service and U.S. Geological Survey largely account for Mountain Yellow-legged Frog survey needs. Therefore, recent survey priority has been given to streams within Core Areas with appropriate habitat for Arroyo Toad (species objective was not met during Inventory Phase) and Coast Range Newt (objective met in 2020). Biological Monitoring Program surveys for Arroyo Toads began in FY 2023-24 and are expected to continue in FY 2025-26, if conditions (i.e., adequate rainfall) allow. Surveys for stream-dependent amphibians are ongoing when the conditions are appropriate, and may be in conjunction with efforts carried out by the U.S. Forest Service and U.S. Geological Survey.

Drift-fence Camera Trap Surveys

Traditional drift fence surveys for amphibians and reptiles use pitfall traps, funnel traps, and box traps to capture live animals. Instead of using live trapping methods, we will use commercial trail cameras with adjusted focal lengths to capture images of reptiles, amphibians, and mammals. Using drift fence surveys with camera traps instead of traditional traps decreases the chances of mortality of animals from exposure, drowning, or predation while in the trap. Additionally, surveying with drift fence camera traps reduces survey effort as cameras only need to be checked once a month while pitfall, funnel, and box traps need to be checked daily. We plan to use drift fence camera traps in locations within the Plan Area that receive minimal survey effort and for Covered Species that are difficult to observe with traditional survey efforts. For FY 2025-26, we will have two drift fence camera trap arrays. Covered Species of interest include San Diego Mountain Kingsnake, San Bernardino Mountain

Kingsnake, Northern Red Diamond Rattlesnake, Rubber Boa, Belding's Orange Throated Whiptail, and San Diego Banded Gecko.

#### **Artificial Cover Surveys**

Many reptile species use microhabitats under natural objects such as rocks and logs to regulate body temperature and prevent desiccation. Placing artificial cover objects in the vicinity of areas with high quality habitat allows surveyors an increased opportunity for species detection without disturbing the natural habitat by providing the artificial cover objects to be used in place of natural objects. San Diego Mountain Kingsnake, San Bernardino Mountain Kingsnake, Northern Red Diamond Rattlesnake, and San Diego Banded Gecko have proven difficult to detect. We plan on using artificial cover surveys to help bolster the number of species occurrences in Core Areas. The species objectives for these species require documentation of the continued use of 75% of their respective Core Areas at least once every eight years. Survey efforts will continue using artificial cover for these covered species in FY 2025-26. Incidental observations from Biological Monitoring Program biologists and partnering agencies will continue to be essential. Incidental observations can be particularly helpful at documenting Covered Species in Core Areas where they have not been historically documented to occur. Biological Monitoring Program biologists will opportunistically search suitable habitat within Core Areas for these species during artificial cover surveys and when personnel are available. These visual encounter surveys may result in detections of other Covered Species, such as Belding's Orange-Throated Whiptail, Coastal Western Whiptail, Granite Spiny Lizard, Granite Night Lizard, and San Diego Horned Lizard.

#### Western Pond Turtle Surveys

The species-specific Monitoring Objective for Western Pond Turtles within the MSHCP requires maintaining occupancy within at least 75% of the eight listed Core Areas as measured once every three years. The eight Core Areas for Western Pond Turtles listed in the MSHCP include Cajalco Creek, Chino Creek, Murrieta Creek, San Jacinto River, San Mateo Creek, Santa Ana River, Santa Rosa Plateau, and Temecula Creek. The Core Areas include a two-kilometer (km) buffer of upland habitat and tributaries around the water bodies. In FY 2024-25, the Monitoring Program detected Western Pond Turtles in three Core Areas (San Mateo Creek, Murrieta Creek, and Temecula Creek). We plan to continue surveys in FY 2025-2026 to detect Western Pond Turtles in additional Core Areas and locations.

#### Western Spadefoot Surveys (Vernal Pool)

The species objectives for Western Spadefoot require maintaining successful reproduction at 75% of conserved breeding locations as measured once every eight years. Biological Monitoring Program surveys for Western Spadefoot are conducted as part of the Vernal Pool monitoring program in conjunction with covered Fairy Shrimp surveys. Surveys targeting Western Spadefoot in FY 2025-26 will be augmented to better address the species objectives. To help meet species objectives in FY 2025-26, additional surveys for Western Spadefoot will occur outside of vernal pool areas in Core Areas and conserved breeding locations to determine presence and breeding activity for this species. With adequate rainfall, isolated

pools, road ruts, and creeks that do not strictly follow the definition of vernal pools will be surveyed to capture additional potential habitat.

#### 6.4 Plants

Rare Plant Surveys

There are 63 covered plant species with species objectives that require conserving and monitoring known populations within the Conservation Area. Surveys for rare plants in FY 2025-26 will continue efforts to update the current status of Covered Species on conserved lands. The focal species in any given year are dependent on weather conditions and accessibility of survey sites. Nearly all historic locations of covered plant species within the Conservation Area have been visited in previous years. Thus, rare plant monitoring efforts in FY 2025-26 will focus on conducting surveys for covered plant species at recently acquired properties, documenting required localities for species not adequately conserved, and revisiting locations previously determined to be occupied by covered plant species in a long-term monitoring context. Additionally, annual monitoring of Brand's Phacelia, a narrowly endemic Covered Species, will continue in FY 2025-26 in an area along the Santa Ana River near Rancho Jurupa. Population and phenology checks will occur a few times throughout the growing season to ensure population stability and monitor for threats from invasive species (namely stinknet). Biological Monitoring Program biologists will continue to coordinate with Riverside County Parks and Open Space District staff to ensure that the management plan, based on recommendations in the 2022 habitat enhancement study, is successfully implemented.

#### Engelmann Oak Surveys

Engelmann Oak is one of 63 rare plant species covered by the Western Riverside County Multiple Species Habitat Conservation Plan (MSHCP). Within Riverside County, Engelmann Oak largely occurs in the vicinity of the Santa Rosa Plateau Ecological Reserve (SRP). Additional populations are present within the San Mateo Canyon Wilderness (Cleveland National Forest), Southwestern Riverside County Multi-Species Reserve (Multi-Species Reserve, MSR), the Santa Margarita Ecological Reserve (SMER), Bautista Canyon and Wilson Valley. Engelmann Oak monitoring in FY 2025-26 will continue long-term monitoring efforts as per the requirements outlined in Objective 3 and Table 5.8 of the MSHCP document. Objective 3 requires the maintenance of recruitment at a minimum of 80% of the conserved populations as measured by the presence/absence of seedlings and/or saplings across any consecutive five years (Dudek & Associates 2003). Additionally, Table 5.8 - Summary of Survey Requirements for Covered Species, requires a minimum level of 80% occupancy of 33 historic locations (Dudek & Associates 2003). In addition to measuring the presence/absence of seedlings and saplings at long-term established plots, we will continue to learn about the successful regeneration of Engelmann oak populations by quantifying change in abundance of oaks in different age classes and by tracking the growth of seedlings and saplings into adult trees through time. This methodology provides a fuller picture of population health and long-term populations trends

#### 6.5 Invertebrates

Quino Checkerspot Butterfly Surveys

The species objectives for Quino Checkerspot Butterfly (Quino) require annual documentation of its distribution. The Monitoring Program has surveyed for Quino in the Conservation Area during the last 20 biological years. In FY 2025-26, survey efforts will focus on monitoring locations

in designated Core Areas and Satellite Occurrence Complex Areas throughout the Conservation Area, in addition to other areas of potential occupancy that have not been surveyed in the past. Biological Monitoring Program biologists will coordinate with Reserve Managers conducting surveys for Quino to avoid duplication of effort.

#### Delhi Sands Flower-Loving Fly Surveys

The species objectives for Delhi Sands Flower-Loving Fly (Delhi Fly) require documenting successful reproduction at all three Core Areas identified in the MSHCP annually for the first five years of the permit and then as determined to be appropriate. There is currently just one Core Area of conserved land within the Plan Area containing suitable habitat for the species. Because Delhi Fly is an endangered species with an extremely limited distribution within the Plan Area, Biological Monitoring Program biologists have surveyed for Delhi Fly within the lone accessible Core Area annually during the last 20 years.

Surveys designed to collect data that could be used to calculate density estimates of Delhi Fly were conducted from 2005-2010. In 2011, these efforts were reduced to simply documenting successful reproduction, greatly reducing necessary resources. However, the Land Management Program has been conducting ongoing management actions to control the spread of non-native vegetation within occupied habitat and to create suitable habitat at the edges of the recently occupied area. In order to properly assess the effectiveness of these actions, the more intensive study design allowing a density estimate of Delhi Fly to be calculated was reestablished in FY 2014-15 and will continue in FY 2025-26.

#### Fairy Shrimp Survey (Vernal Pool)

The species objectives for the three species of fairy shrimp (i.e., Santa Rosa Plateau, Riverside, and Vernal Pool) require the continued use of listed Core Areas at least once every eight years. Ongoing fairy shrimp surveys may be conducted in vernal pools within Core Areas if there is adequate rainfall in FY 2025-26.



#### 7 SCHEDULE OF MONITORING EFFORTS FOR FY 2025-26

Below is a tentative calendar of when surveys are planned for FY 2025-26. Some surveys (e.g. Vernal Pool) are dependent on current weather conditions and may not be performed if optimal conditions do not exist. The "biological year" or "survey season" does not match the fiscal year, thus the calendar represents two different survey seasons. The first half of the calendar continues many of the activities commenced in FY 2024-25.

|              | <del> </del>   |     | -   | FY 2025/2 | 0026 | -   | -   |     |     |     |     | -   |     |
|--------------|--|-----|-----|-----------|------|-----|-----|-----|-----|-----|-----|-----|-----|
| Program      | Survey   | Jul | Aug | Sep       | Oct  | Nov | Dec | Jan | Feb | Mar | Apr | May | Jun |
|              | Burrowing Owl pair count surveys   |     |     |           |      |     |     |     |     |     |     |     |     |
|              | Burrowing Owl burrow monitoring surveys  |     |     |           |      |     |     |     |     |     |     |     |     |
|              | Golden Eagle surveys and nest monitoring   |     |     |           |      |     |     |     |     |     |     |     |     |
|              | Least Bell's Vireo, Southwestern Willow Flycatcher, and  |     |     |           |      |     |     |     |     |     |     |     |     |
| Birds        | Yellow-billed Cuckoo surveys and nest monitoring   |     |     |           |      |     |     |     |     |     |     |     |     |
| biras        | Lincoln's Sparrow surveys  |     |     |           |      |     |     |     |     |     |     |     |     |
|              | Loggerhead Shrike surveys and nest monitoring  |     |     |           |      |     |     |     |     |     |     |     |     |
|              | Northern Harrier surveys and nest monitoring   |     |     |           |      |     |     |     |     |     |     |     |     |
|              | Turkey Vulture surveys and nest monitoring   |     |     |           |      |     |     |     |     |     |     |     |     |
|              | White-tailed Kite surveys and nest monitoring  |     |     |           |      |     |     |     |     |     |     |     |     |
|              | San Bernardino Kangaroo Rat Occupancy Survey   |     |     |           |      |     |     |     |     |     |     |     |     |
|              | San Bernardino Kangaroo Rat Habitat surveys  |     |     |           |      |     |     |     |     |     |     |     |     |
| Mammals      | Aguanga Kangaroo Rat Occuancy Survey   |     |     |           |      |     |     |     |     |     |     |     |     |
|              | Aguanga Kangaroo Rat Habitat surveys   |     |     |           |      |     |     |     |     |     |     |     |     |
|              | Carnivore Surveys (Moreno Valley UC and Anza Knolls)   |     |     |           |      |     |     |     |     |     |     |     |     |
|              | Arroyo Toad*   |     |     |           |      |     |     |     |     |     |     |     |     |
|              | Drift Fence Camera Trap  |     |     |           |      |     |     |     |     |     |     |     |     |
| Herps        | Artificial Cover   |     |     |           |      |     |     |     |     |     |     |     |     |
|              | Western Pond Turtle*   |     |     |           |      |     |     |     |     |     |     |     |     |
|              | Vernal Pool (Western Spadefoot)*   |     |     |           |      |     |     |     |     |     |     |     |     |
| Plants       | Rare Plant Surveys   |     |     |           |      |     |     |     |     |     |     |     |     |
| Plants       | Engelmann Oaks   |     |     |           |      |     |     |     |     |     |     |     |     |
| Vernal Pools | Vernal Pool (Fairy Shrimp)*  |     |     |           |      |     |     |     |     |     |     |     |     |
| Quino        | QCB Surveys  |     |     |           |      |     |     |     |     |     |     |     |     |
| Fly          | DSF Surveys  |     |     |           |      |     |     |     |     |     |     |     |     |
| *Surveys are | Surveys are highly dependent on precipitation rates and may not occus during drought conditions. |     |     |           |      |     |     |     |     |     |     |     |     |

#### 8 BIOLOGICAL MONITORING PROGRAM COST ESTIMATE FOR FY 2025-26

The RCA has primary responsibility for funding the MSHCP Biological Monitoring Program. However, CDFW funds a small portion of the MSHCP Biological Monitoring Program based on the availability of the State's budget. The proposed FY 2025-26 Biological Monitoring Program budget is similar to the previous budget submitted to and approved by the RCA Board of Directors. The majority of funding is allocated to a contract with the Santa Ana Watershed Association for staff.

| ALLOCATION                            | COST        |
|---------------------------------------|-------------|
| CDFW Funded Labor & Supplies          |             |
| Biologist                             | \$203,160   |
| Vehicle Usage (Fuel & Maintenance)    | \$3,500     |
| Subtotal CDFW Funded Labor & Vehicles | \$206,660   |
| SAWA Labor & Supplies                 |             |
| Routine Biological Monitoring Tasks   | \$2,215,715 |
| Total Program Cost                    | \$2,422,375 |
| Minus Total CDFW Cost                 | \$206,660   |
| Total RCA Cost                        | \$2,215,715 |

#### 9 CONTACT INFO

The FY 2025-26 Work Plan and Cost Estimate was prepared by the Monitoring Program Administrator and submitted to the Western Riverside County Regional Conservation Authority for approval. For more information, contact:

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